# Adopting Your Optimal Purchasing Threshold

#### Procurement Excellence Network (PEN) Training

October 11, 2023



Welcome! Please post in the chat: Your name & what government you represent.

### Icebreaker

Instructions: Take a minute to complete the Zoom poll on your screen

# When was the last time your government updated the dollar amount of a purchasing threshold?

a) Never/not recently, but we are in the process now

b) Within the last 5 years

- c) Between 5 and 10 years ago
- d) Over 10 years ago

e) Our thresholds increase automatically (e.g., tied to the CPI)

f) Not sure





**Overview of Purchasing Thresholds** 



Determining if Your Threshold Should Change

Government Case Study: City of Philadelphia, PA

Strategies to Raise Your Purchasing Thresholds

Feedback Poll & Wrap-Up

### Do any of these procurement challenges resonate with you?

With inflation, a standard purchase that used to fall just under a threshold is now above that threshold

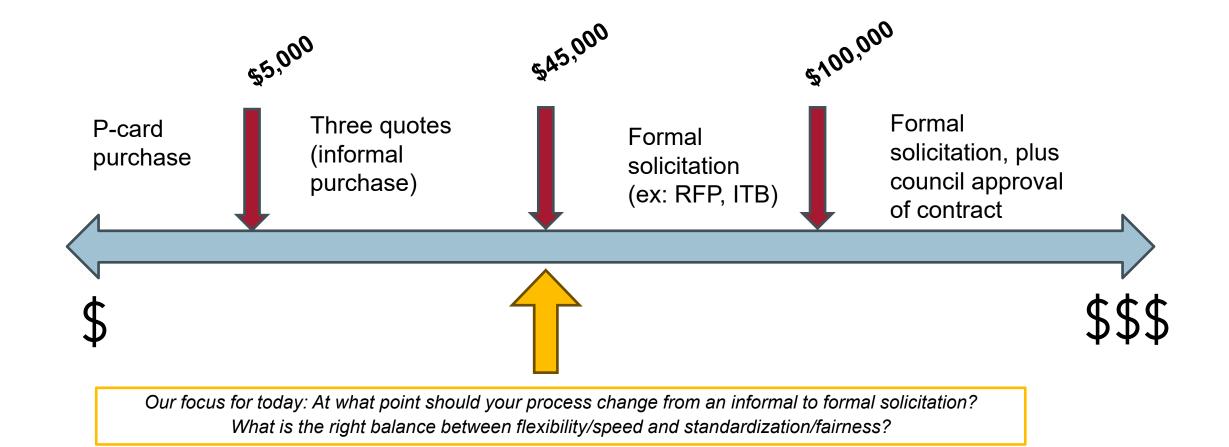
Bottlenecks at a required approval point are slowing down your process (i.e., council review) Routine, low-risk purchases are moving slowly through your formal purchasing process

Purchasing staff are swamped with many purchases to oversee at once

If your government experiences any of these challenges, raising your purchasing thresholds may be impactful!



What common purchasing thresholds exist? A sample mid-sized city government



# **Pros and Cons of High vs Low Thresholds**

	Advantages	Disadvantages
High Threshold	<ul> <li>Concentrates purchasing staff time on high-priority, strategic purchases.</li> <li>Speeds up the process for a larger volume of smaller purchases.</li> </ul>	<ul> <li>Less oversight of smaller purchases may lead to a greater risk of certain firms being given preference.</li> <li>Less transparency for vendors who may question why they are never contacter a quote.</li> </ul>
Low Threshold	<ul> <li>Additional oversight, fiscal controls, and compliance exists for more purchases.</li> <li>Greater transparency for vendors due to formal process with clear evaluation criteria.</li> </ul>	<ul> <li>May lengthen the timeline of a relatively simple purchase.</li> <li>If perceived as a burden, staff may locator exceptions to standard policy and sidestep the competitive process altogether.</li> <li>Greater burden on staff, who must coordinate formal solicitations for more purchases.</li> </ul>

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Do these pros and cons resonate?

Are there other considerations your government has thought about?

# How Do I Determine If My Threshold Should Change?



Analyze recent procurement data (dollar values, cycle times)



Compare thresholds from peer governments



Speak to staff (in departments and purchasing)

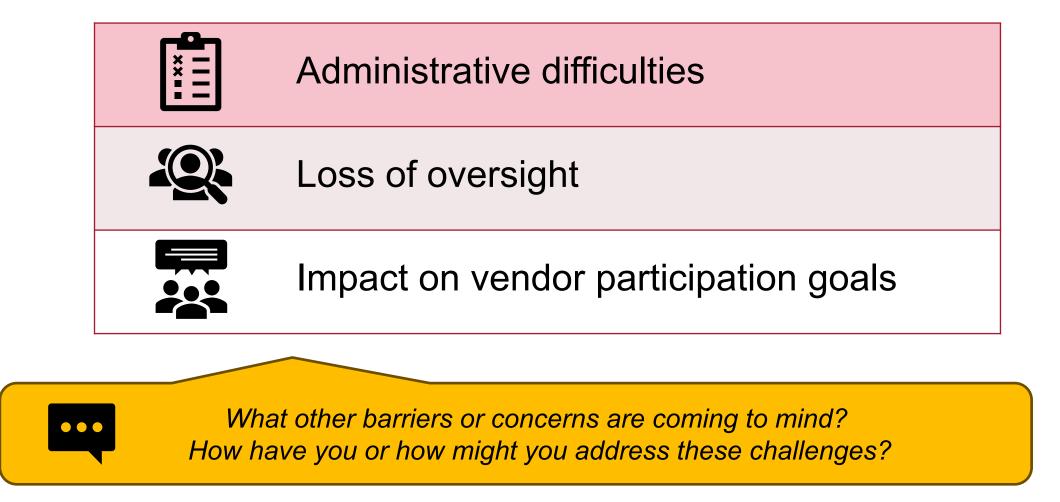


Review contract performance issues in informal solicitations



Consider when the last update to thresholds occurred

# **Barriers to Changing Purchasing Thresholds**



### **Government Case Study – Philadelphia, PA**

### Philadelphia Raises Purchasing Thresholds Through Local Business Purchasing Initiative

#### • What Philadelphia Did:

Increased formal purchasing threshold from \$34,000 to \$75,000 (now \$88,000) for all businesses and from \$34,000 to \$100,000 (now \$117,000) for certified local businesses only. The threshold adjusts annually as of July 1st (previously, it was every 5 years).

#### • The Impact They Saw:

An increase in participation from diverse and local businesses. A decrease in overall contracting cycle times by ~2 months.



# Learnings from CAO Stephanie Tipton

- 1. Having an advocate on your governing authority (ex: Council) is key.
- 2. Peer data (on other cities and their thresholds) is very persuasive for key decisionmakers.
- 3. Changing the threshold needs to come with increased outreach to firms, transparency in contracting opportunities, and more support to get firms certified.
- 4. You may experience difficulty adopting a new process internally think carefully about support needed for staff, and recognize the importance of change management.



# **Strategies for Successfully Changing Your Threshold**

- Data: Bring peer governments' purchasing thresholds for comparison and your procurement data showing bottlenecks or cycle time impact when presenting to your government's Chief Executive Officer or Council
- **Collaborate:** Gain feedback from your governing body and collaborate with colleagues inside and outside the purchasing office
- Mitigate Risks: Anticipate the risks these stakeholders perceive and develop a compelling case to address them
- **Outreach:** Conduct public outreach if public vote is required

#### **Government Example:**



To address concern from stakeholders that increasing the formal purchasing threshold would decrease MWBE contracting, Charleston added a requirement that at least one of the three quotes collected for an informal purchase must be from an MWBE.

### **Feedback Poll**

### **Additional Resources to Help You Get Started**

Are Procurement Thresholds Slowing You Down? 5 Steps to Start Sharing Procurement Data

In this quick read, you'll learn more about strategies for setting your purchasing threshold to maximize efficiency while also considering whether your thresholds are in line with those of your peers.

Are Procurement Thresholds Slowing You Down? Authors: Shylah Duchicela, Amanda Jaffe, Laura Merryfield, Hope Patterson Contributors: Maja Gray, Elena Hoffnagje Introduction In most governments, different purchasing rules apply depending on the dollar value of the purchase. Purchasing thresholds are often used to set the limits that group purchases into different taperstand the set of diversa apply on a given purchase.	Quick Read	HARVARD Kennedy School Procurement Government Performance Lab Procurement Excellence Network
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We categorize purchases into two types:	We categorize purchases i	into two types:
<ul> <li>An informal purchase is a competitive bid, price quote, or proposal that does not require a formal sealed bid or proposal, public opening, or other formalities. Some governments have two thresholds for informal purchases: one category in which staft can use a purchasing card (P-card), or something similar, to make the purchase themselves directly with a supplier, and another which requires staft to gather multiple price quotes or hire from a pre-approved bench of vendors.</li> </ul>		proposal, public opening, or other formalities. Some governments have formal purchases: one category in which staff can use a purchasing card

This quick read will discuss what open data is, how it benefits governments, procurement staff and vendors, and how to prepare it before making it public.



Gathering Feedback from Internal Customers via Surveys

This quick read offers guidance on how to put together an excellent survey, encourage honest feedback from respondents, and use that information to make program decisions.

Gathering Feedback from Internal Customers via Surveys				
	Authors: Rebecca Graffy and Damonique Sonnier ırs: Elena Hoffnagle, Charles Kargman, and Hope Patterson			
your internal collaborate bottlenecks and ineffici how these key stakeholo progress over time, whi building trusting relation Feedback isn't always ea taking time out of their For customer departme you candid, actionable f	proving how your purchasing office operates? Gathering feedback for sr-customer departments, finance, legal, and otherscan help suf- ancies in the procurement process and enable you to better understa dree seperinece the procurement journey. Surveys can also help you to le signaling that you are committed to continuous improvement and ships with collaborators. sy to ask for, but it is a gift to receive. It requires your customer departmen busy days, if only for a few minutes, to think about how you can impro- nts to be invested enough in improving procurement operations to gi edback, they need to believe it tilb well-received and that it will the best feedback when the purchasing office also establishes a culture willinnerse to arciticate in challening conversations in good fath.			

# **Continue the Conversation through PEN**

- Have additional questions for Stephanie or the PEN team on this topic? Send us an e-mail at gplpen@hks.harvard.edu
- You can also sign up for 1:1 office hours with a GPL expert to discuss strategies for changing purchasing thresholds further at <u>https://gplpen.hks.harvard.edu/contact-us</u>

Do you have advice on pitching a threshold increase to a Mayor?

About Us ~	Resource Library ~	Events
Conta	act Us	
If you work in state or local governmen out the form below to reach out to us		
Also, please let us know if you have an	y feedback on your PEN ex	perience.
The Government Performance Lab (GF hours (at no charge) to discuss a proce government is working on. We are also resources, such as attending a meeting training or filling out one of our templa you'd like to meet virtually one-on-one	urement challenge or a refo b happy to assist with using g where you'll be delivering ates. Please indicate in the f	rm your PEN a PEN
"•" indicates required fields		
First Name *		
Last Name *		
Job Title •		
Organization •		

# **Upcoming Events**

Using Process Mapping to Save Time & Money If you were unable to join us last March, join us on October 24th for a live repeat of one of our most popular process efficiency trainings. This session will cover the mechanics of process mapping and how it can be an asset to your procurement transformation efforts. We will share tips for beginning process mapping and include sample slides you can use for your own process mapping exercise.

Tuesday, October 24, 3-4pm ET

PEN One-Year Anniversary Event: Key Insights Shaping Public Procurement in 2023 The Procurement Excellence Network (PEN) is turning one year old! Join us to reflect on where we've been and where we will go as a community dedicated to advancing procurement excellence. This event will be an opportunity for you to hear from peers, discuss our top key insights shaping public procurement, and give input to inform the future of PEN.

Wednesday, November 15, 2-2:30pm ET